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**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking Concerning  
Relationship Between California Energy Utilities  
And Their Holding Companies And  
Non-Regulated Affiliates.

Rulemaking 05-10-030  
(Filed October 27, 2005)

**RULING OF ASSIGNED COMMISSIONER AND ADMINISTRATIVE LAW  
JUDGE DENYING MOTION TO COMPEL DISCOVERY**

**1. Summary**

This ruling denies the motion to compel discovery by the Greenlining Institute (Greenlining).<sup>1</sup> The motion seeks the following from three corporate entities, Southern California Edison Company (SCE), Pacific Gas and Electric Company (PG&E), and SEMPRA: (1) hourly rates and other compensation information for management and for in-house and outside attorneys and paralegals in connection with work done on this rulemaking; (2) diversity data (race, ethnicity, and gender) for all in-house attorneys from the year 2005 forward and for the law firm Munger, Tolles & Olson. The reasons for the denial are explained below.

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<sup>1</sup> *Motion of the Greenlining Institute to Compel Responses from Edison, PG&E, and SEMPRA to Greenlining's Data Request.*

## **2. Background and Procedural History**

As the intervenor compensation statutes require (see, in particular, Pub. Util. Code § 1804(a)), Greenlining filed a timely Notice of Intent (NOI) to claim compensation on August 7, 2006. When the NOI includes a showing of significant financial hardship, as is the case here, statute requires an Administrative Law Judge (ALJ), in consultation with the assigned Commissioner, to issue preliminary determination of eligibility. (See Pub. Util. Code § 1804(b)(1).) By ruling on September 9, 2006, the assigned ALJ found Greenlining eligible to request compensation at the conclusion of this proceeding.

Greenlining filed its motion to compel on filed October 11, 2006 and on October 23, 2006, SCE, PG&E, and SEMPRA each filed a timely response opposing the motion. With the permission of the ALJ, Greenlining filed a reply on October 27, 2006.

## **3. Discussion**

Greenlining's motion to compel discovery states:

Greenlining's data requests are made in the context of the ALJ's decision questioning Greenlining's potential intervenor compensation and strongly suggesting that the estimate might be excessive, as well as improperly comparing its requested compensation with that of other interveners who have filed on totally different issues [citation omitted]. In light of the fact that these concerns could jeopardize Greenlining's potential intervenor compensation, and in order to prevent delay in any such potential compensation, Greenlining requests the Commission's guidance regarding our own participation by granting the motion to compel response. (Greenlining motion, p. 2.)

Greenlining served its two data requests on SCE, PG&E, and SEMPRA. The first data request seeks information about the total hours expended on this

rulemaking by management and by in-house and outside attorneys and paralegals, the hourly rates for all such individuals, the total compensation for all in-house personnel, and the number of years of experience for each attorney or paralegal, whether employed in-house or outside. The second data request seeks a list that identifies the compensation level and the race, ethnicity and gender (but not name) for all in-house attorneys from 2005 forward. It also seeks the race, ethnicity and gender of all attorneys at the national law firm Munger, Tolles & Olson, according to category (senior partner, partner, senior associate, junior associate) and requests specific designation of those “who specifically worked on or reviewed this case.” (Greenlining motion, Exhibit A.)

Greenlining’s motion to compel seeks the hourly rate and total compensation information in order to demonstrate “that the utilities will expend five or more times opposing Greenlining’s efforts than Greenlining will ultimately be requesting in compensation” and that its own hourly rates “are extremely modest, that it operates efficiently and is not engaged in duplicative work.” (Greenlining motion, p. 2.) Greenlining’s motion represents that information about the diversity of attorneys active in this rulemaking “is highly relevant to the CPUC’s emphasis on supplier diversity and, in particular, to the October 3 en banc” and “is likely to demonstrate not only the lack of diversity regarding outside law firms, but the lack of diversity among the lawyers white law firms employ on crucial utility issues such as herein.” (Greenlining motion, pp. 2-3.) Greenlining’s reply essentially repeats these claims. As SCE, PG&E, and SEMPRA variously point out in their separate pleadings, Greenlining’s motion to compel suffers from several defects.

One, the motion does not meet the discovery requirements of Rule 10.1 of the Commission’s Rules of Practice and Procedure because the information

sought to be discovered does not relate to the subject matter of this rulemaking, nor is it calculated to lead to the discovery of evidence admissible here. Rather, as Greenlining itself admits, the information is sought either (1) to bolster's Greenlining's claim for intervenor compensation in this rulemaking or (2) to support positions that Greenlining has advanced elsewhere (e.g., general policy on supplier diversity, the topic of the October 30 en banc hearing referred to in Greenlining's motion,<sup>2</sup> intervenor compensation rates for 2006 and 2007 at issue in R.06-08-019). The focus of this rulemaking is whether changes should be made to two existing sets of Rules-- the Affiliate Transaction Rules and General Order 77--as they affect SCE and PG&E and their holding companies and SEMPRA and its energy utilities. Various changes have been proposed to the former, but none concern compensation or diversity. The changes proposed to the latter would modify an existing reporting requirement by requiring disclosure of the total compensation paid to the most highly-compensated employees (reasonableness of compensation is not at issue in this rulemaking).

Two, Greenlining's effort to gain support for its as yet unfilled request for intervenor compensation is misplaced on several accounts. For one thing, the Commission reviews and establishes annual rates for intervenors who participate in the statutory intervenor compensation program in generic, annual proceedings. (See Resolution ALJ-184, D.05-11-031 and the currently pending R.06-08-019.) Thus, in any given proceeding such as this rulemaking, intervenor compensation awards are based on those hourly rates established in the generic review of the market rates for utility and private sector attorneys, paralegals and

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<sup>2</sup> This hearing, held in San Francisco on October 3, 2006, was the Commission's Fourth Annual Diversity Public Hearing.

various experts. The pay scale of the particular private sector or utility lawyers involved in a given proceeding does not serve as the measuring stick for intervenor compensation in that proceeding. Diversity plays no role at all in determining intervenor compensation awards.

Further, the controlling statutory standard for assessing any eligible intervenor's claim for compensation is whether that intervenor has made a substantial contribution to the Commission's order or decision. (See Pub. Util. Code § 1803(a).) Likewise, the hourly rates and diversity of opposing counsel play no part in that assessment.

Finally, Greenlining is mistaken that the ALJ's NOI ruling threatens its intervenor claim. To the contrary, the ruling represents the successful accomplishment of the first step toward an eventual award – a preliminary finding of eligibility. The language to which Greenlining takes exception merely reminds Greenlining of the need to keep its participation within the scope outlined by the Commission, to avoid unnecessary duplication, etc.

I note that Greenlining's estimated budget is more than double that of the other public interest intervenor in this proceeding. I recognize that these two parties largely focus on different issues and that an estimated budget is only that – an estimate. Nevertheless, Greenlining will need to monitor its participation to ensure that its efforts remain within the scope of this proceeding as it evolves and that its costs are limited to those which properly should be charged to ratepayers under the intervenor compensation program. To the extent that other parties advance common issues, Greenlining should seek to affirmatively and cooperatively coordinate its efforts to prevent unnecessary duplication of effort. (ALJ's NOI ruling, p. 5.)

Statute contemplates such guidance and specifically provides that an ALJ's NOI ruling may “point out similar positions, areas of potential duplication in

showings, unrealistic expectation for compensation, and any other matter that may affect” the future request for compensation. (Pub. Util. Code § 1804(b)(2).) The ALJ’s ruling on Greenlining’s NOI should be interpreted in this vein. As Greenlining is aware, in various pleadings filed in this rulemaking Greenlining has urged the Commission to hold hearings and has offered to call expert witnesses on one or more issues that the Commission has not, as yet, expressly made part of the scope of this proceeding. Since approximately a third (\$32,750) of Greenlining’s total NOI estimate (\$97,250) consists of projected expert witness fees, it is not unreasonable for the ALJ’s NOI ruling to have included a caution.

However, an ALJ’s caution is nothing more. An ALJ’s NOI ruling cannot disallow estimated costs. Neither can it promise reimbursement. Only the Commission, by decision on an agenda for a publicly-noticed Commission meeting, can allow or disallow an eligible intervenor’s timely request for compensation for actual, documented costs. (See Pub. Util. Code § 1804(c).) The Commission has not yet issued a final order or decision in this rulemaking and once it does, Greenlining will have up to 60 days to file a request for compensation, consistent with statute.

Therefore, **IT IS RULED** that the *Motion of the Greenlining Institute to Compel Responses from Edison, PG&E, and SEMPRA to Greenlining’s Data Request*, filed October 11, 2006, is denied.

Dated December 11, 2006, at San Francisco, California.

/s/ GEOFFREY F. BROWN

Geoffrey F. Brown  
Assigned Commissioner

/s/ JEAN VIETH

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Jean Vieth  
Administrative Law Judge

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Dated December 11, 2006, at San Francisco, California.

/s/ FANNIE SID

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